

## MEMORANDUM

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**TO:** Heritage Preservation Commission  
**FROM:** John Smoley, Ph.D., (612) 673-2830  
**DATE:** December 15, 2015  
**SUBJECT:** 2016-2017 Certified Local Government Grant Application Guidance

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CPED seeks Heritage Preservation Commission guidance on the subject of the City's 2016-2017 Certified Local Government (CLG) grant request.

Since 1970, Congress has annually appropriated Heritage Preservation Funds to states, territories, and tribes, requiring 10% of these funds be offered as matching grants to Certified Local Governments to expand and accelerate their historic preservation activities. In accordance with this program, the Minnesota State Historic Preservation Office will accept grant applications for the 2016-2017 funding cycle beginning with a pre-application due on January 15, 2016.

CLG grants do not fund capital improvement ("bricks and mortar") projects. Projects may include:

1. historic resource surveys;
2. preparation of local/national designation forms;
3. historic preservation plans;
4. building reuse studies;
5. cultural landscape inventories;
6. design guidelines for property owners; and
7. public education.

Priority is given to projects that:

1. reflect goals and strategies of the statewide preservation plan (available online at [www.mnhs.org/shpo/planning/plans.php](http://www.mnhs.org/shpo/planning/plans.php));
2. promote sound preservation planning through historic context development and completion of historic and archaeological surveys;
3. result in local designations; or
4. involve properties associated with the history of under documented groups or communities.

For several decades, the City of Minneapolis has used CLG grant funds to increase City expenditures for historic preservation (through the required local match) and systematically identify historic properties in accordance with National Park Service (NPS) guidance. Specifically, CPED developed a preservation plan that prompted a series of context statements that guided reconnaissance-level survey efforts. These survey efforts identified over 55 potential historic districts and roughly 550 potential historic

landmarks.

For the past two years, CPED has successfully obtained grant funds to complete the next phase of this NPS-recommended process: conducting intensive level evaluations of potential historic districts and landmarks, and protecting (designating) eligible resources, to include preparing design guidelines to regulate future changes. In 2015 this has helped result in an unprecedented number (3) of historic districts being designated in one year by the City.

In 2016-2017 CPED recommends the City continue this NPS-recommended evaluation and designation process with a new category of potential historic resources recommended for further research. The capstone inventory (available online at [www.ci.minneapolis.mn.us/www/groups/public/@cped/documents/webcontent/wcms1p-114144.pdf](http://www.ci.minneapolis.mn.us/www/groups/public/@cped/documents/webcontent/wcms1p-114144.pdf)), completed in 2013 with CLG funds, lists potential historic resources in numerous categories all recommended for further evaluation.

Staff recommends the Heritage Preservation Commission use this summary report to identify its designation priorities for the coming year. Using this data, staff can prepare a grant application that includes as many of those priorities as possible, given time and funding constraints, in a unified theme designed to address as many CLG funding priorities as possible. This will help ensure a fully-funded grant application; help to properly budget the time and resources required for staff evaluation efforts, and help to reduce (through evaluation and designation) Minneapolis' large number of potential historic resources through a systematic, NPS-approved process that targets areas worthy of legally-mandated preservation and identifies other areas where market forces and other urban planning tools are more appropriate guides for reuse and redevelopment.

For example, should the Commission wish to focus upon potentially historic churches, as recommended by the Commission's Designation Subcommittee, staff recommends the HPC prepare and prioritize a list of churches:

1. suitable for designation and design guideline development (a top CLG grant funding priority and statewide preservation plan diversity goal);
2. recommended for further study in reconnaissance surveys;
3. which appear to retain integrity;
4. associated with under documented groups (a top CLG grant funding priority and statewide preservation plan diversity goal);
5. whose significance can be contextualized through an existing local context statement (such as "Religion, 1850-1950" or "Jewish Settlement in Minneapolis, 1860s-1972");
6. with supportive owners (to utilize resources most efficiently and protect as many resources as possible).

It should be noted that churches are over-represented in the city's roster of designated and eligible resources, due in part to early reconnaissance-level survey requirements to evaluate all religious properties, regardless of their age. Twelve churches have been designated as landmarks:

[Basilica of St. Mary](#)

[Second Church of Christ Scientist Tower](#)

[Stewart Memorial Church](#)

[Christ Lutheran Church](#)

[Linden Hills Methodist & Episcopal Church](#)

[Gethsemane Episcopal Church](#)

[Calvary Baptist Church](#)

[Fowler Methodist Episcopal Church](#)

[Wesley Methodist Church](#)

[Lakewood Memorial Chapel](#)

[First Church of Christ Scientist](#)

[Montefiore Chapel \(and Cemetery\)](#)

Other churches have been designated as portions of historic districts (Our Lady of Lourdes in St. Anthony Falls and St. Stephens Catholic Church in Washburn-Fair Oaks). Over eighty churches have been recommended for intensive-level evaluation in reconnaissance survey efforts (see attached roster). For this reason, staff recommends CLG funds be used to evaluate churches represented minimally, if at all, in the roster of designated properties (such as religious institutions potentially significant for their association with under documented groups, modern architecture, and other secular associations). Development pressure that may result in demolition of religious properties may be another reason to pursue designations of particular churches.

Within the theme of religious institutions, even better candidates for study appear to be social service-type organizations affiliated (and unaffiliated) with religious institutions and/or ethnic groups. These organizations typically serve under documented groups such as low-income, special needs, and/or immigrant groups, all of whom are under-represented in Minneapolis' roster of landmarks and historic districts and for whom CLG funding is prioritized. Only three such organizations appear to have been locally designated:

[Little Sisters of the Poor Home for the Aged](#)

[Maternity Hospital](#)

[Dania Hall](#) (demolished)

Roughly sixteen social service-type organizations affiliated (and unaffiliated) with religious institutions and/or ethnic groups have been recommended for intensive-level evaluation in reconnaissance survey efforts (see attached roster).

**Churches Recommended for Intensive-Level Evaluation in Capstone Report**

Address #	Street	Historic Name	Ethnic immigrant group	Recent Past DOC
1723	Bryant Ave N	Ascension Church	Romanian	
1715	Bryant Ave N	Ascension Church Rectory	Romanian	
1704	Dupont Ave N	Ascension Club	Romanian	
1803	Bryant Ave N	Ascension Parish	Romanian	1948
1726	Dupont Ave N	Ascension School	Romanian	
4747	Emerson Ave N	Berean Free Church (now Community of Christ)		
4120	17th Ave S	Bethel Evangelical Lutheran Church		1955
2539	Pleasant Ave S	Bethlehem Presbyterian Church (now Bethlehem Community Center)		
3901	Chicago Ave	Calvary Lutheran Church		
3700	Bryant Ave N	Church (now Kwanza Community Church)		1960
430	5th St NE	Church of All Saints (now All Saints Church Complex, 435 4th St NE)		
1301-1315	2nd St NE	Church of St. Cyril (now St Cyril Catholic Church)	Slovakian	
9204	43rd St E	Church of St. Helena		1951
4401	York Ave S	Church of St. Thomas (now Minneapolis Friends Meeting Quarters)		
501	54th St W	Church of the Annunciation Church & School		1949
	corner of 38th St W & Pleasant AVE S	Church of the Incarnation Complex		
1114	22nd Ave NE	Concordia Evangelical Lutheran Church (now Holy Trinity Lutheran Church)		
3816	Penn Ave N	Crystal Lake Cemetery Chapel		1986
5760	Portland Ave S	Diamond Lake Lutheran Church		
3954	Thomas Ave N	Emmanuel Evangelical Lutheran Church (now River of Life Church)		
697	13th Ave N E	Emmanuel Swedish Lutheran Church	Swedish	
3430	51st St E	Faith Evangelical Lutheran Church		1950
1020-1026	Harmon PL	First Baptist Church and Jackson Hall		
2300	Stevens Ave S	First Christian Church		1954
1501	54th St W	First Church of the Nazarene (now Southwest Community School)		1958
701	Fillmore St NE	First United Brethren Church (now Our Lady of Mt. Carmel Church)	Italian	
2054	James Ave N	Forest Heights Congregational Church		
3100	Park Ave	Fourth Church of Christ Scientist		
1621	University Ave NE	Holy Cross Church	Polish	
2424	18th Ave S	Holy Rosary Church		
5728	Cedar Ave S	Hope Lutheran Church		1969
1424	Monroe St NE	Immanuel Norwegian Lutheran Church (now Redeemed Christ Church of God)	Norwegian	
4401	Upton Ave S	Lake Harriet M.E. Church (now Lake Harriet Spiritual Community)		
5011	31st Ave S	Lake Nokomis Lutheran Church		1962
2020	Lake of the Isles Pkwy W	Lake of the Isles Congregational Church(now Lake of the Isles Lutheran Church)		
3751	Sheridan Ave N	Luther Memorial Lutheran Church		
4800	Ewing Ave S	Lutheran Church of the Good Shepherd		1949
4501	Colfax Ave S	Lynnhurst Congregational Church		
924	21st St E	Mindekirken Lutheran Church		
1700	50th St W	Mount Olivet Evangelical Lutheran Church (now Seventh Church of Christ Scientist)		
4348	Fremont Ave N	North United Methodist Church		
4405	Oakland Ave	Oakland Ave Evangelical Church		
5106	Fremont Ave N	Our Lady of Victory Catholic Church		1958

Address #	Street	Historic Name	Ethnic immigrant group	Recent Past DOC
4014	28th AVE S	Our Redeemer Lutheran Church (now Our Redeemer Oromo Evangelical Church)		1952
3120	Washburn Ave N	Pilgrim Heights Church (now Parkway United Church of Christ)		1953
5100	James Ave N	Pilgrim Rest Baptist Church	African American	1968
1900	Nicollet Ave	Plymouth Congregational Church		
8	60th St W	Richfield Lutheran Church		1959
5835	Lyndale Ave S	Richfield United Methodist Church		1951
4150	Dupont Ave N	Salem Evangelical Lutheran Church		1948
600	28th St W	Salem Lutheran Church (now Springhouse Ministry Center)		
5750	Wentworth Ave	Southview Seventh Day Adventist Church		
2306	26th Ave N	St. Anne's Church		1948
804	2nd St NE	St. Anthony of Padua Catholic Church		
4047	Thomas Ave N	St. Austin's Catholic Church		
633	University Ave NE	St. Boniface Catholic Church	German	
631	University Ave NE	St. Boniface Catholic Church Sister House	German	
3801	Emerson Ave N	St. Bridget's Church		
901	24th AVE NE	St. Clement's Catholic Church (now Church of St Clement)		
3600	Snelling Ave	St. James AME Church	African American	1958
2215	3rd St NE	St. John's Greek Orthodox Church (now St John's Byzantine Catholic Church)	Greek	
610	Broadway St NE	St. John's Lutheran Church	German	
4840	Nicollet Ave	St. John's Lutheran Church		
2226	Lyndale Ave N	St. Mark's English Lutheran Church (now Second Spiritualist Church)		
3450	Irving Ave S	St. Mary's Greek Eastern Orthodox Church		1956
1629	5th St NE	St. Mary's Russian Orthodox Church (now St. Mary's Orthodox Cathedral)	Russian	
501	4th St N E	St. Michael's Ukrainian Orthodox Church	Ukrainian	
2901	Emerson Ave N	St. Olaf Norwegian Lutheran Church of North Mpls	Norwegian	
2742	15th Ave S	St. Paul's Evangelical Lutheran Church		
1901	Portland Ave	St. Paul's Lutheran Church		
3149	35th Aves	St. Peder's Lutheran Church and Parsonage	Danish	
401	41st St E	St. Peter's AME Church	African American	1952
3149	35th AVE S	St. Peter's Lutheran Church and Parsonage (now First Church of God)		
1800	Dupont Ave N	St. Peters Lutheran German Church	German	
1800	Dupont Ave N	St. Peter's Lutheran German Church		
1429	Madison St NE	St. Petri Norwegian Lutheran Church	Norwegian	
638	Franklin Ave E	Straitgate Church		
1835	Polk St N E	Swedish M. E. Church	Swedish	
3800	Russell Ave N	Trinity Church (now Waters of Life Outreach Ministry)		
1115	19th St E	Trinity First Lutheran Church		
5212	41st AVE S	Trinity Lutheran Congregational Church		1950
1219	University Ave SE	University Baptist Church		
1221	7th Ave N	Waymen A.M.E Church		1967
2917	15th Ave S	Welsh Church (Iglesia de Dios Mnte Sinai)		
2120	38th St E	Word of Grace Baptist Church		1952

**Synagogues Recommended for Intensive-Level Evaluation in Capstone Report**

Address #	Street	Historic Name	Ethnic immigrant group	Recent Past DOC
2319	Fremont Ave S	Temple Israel		
810	Elwood Ave	Tiferes/Tifereth B'nai Jacob Synagogue (now First Church of God in Christ)	E European/Jewish	

**Religious & Ethnic Social-Service-type Organizations Recommended for Intensive-Level Evaluation in Capstone Report**

Address #	Street	Historic Name	Ethnic immigrant group	Recent Past DOC
2337	Central Ave NE	Dovre Hall	Norwegian	
1701	Oak Park Ave N	Emanuel Cohen Center	E European/Jewish	
1708	Oak Park Ave N	Jewish Sheltering Home for Children	E European/Jewish	
5720	Emerson Ave S	Kenny School		
1800	Olson Memorial Hwy	Labor Lyceum	E European/Jewish	
207	9th St S	League of Catholic Women		
3624	Edmund Blvd	Lutheran Children's' Friends Society		
759	Pierce St NE	Margaret Barry Settlement House		
3900	River Pkwy W	Michael Dowling School for Crippled Children		
122	Franklin Ave W	Minnesota Protestant Center		
1507	Lowry Ave NE	Scandinavian Union Relief Home	Scandinavian	
4300	River Pkwy W	Sheltering Arms		
1001	46th St E	St. Joseph's Home for Children		
1616	Queen Avenue N (AKA 2220 16th Ave N)	Talmud Torah Hebrew School	E European/Jewish	
3808	Chicago Ave S	Worldwide Outreach for Christ		
1130	Nicollet Mall	Young Women's Christian Association		